

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-12

NSAE-00 PA-01 SS-15 PRS-01 SP-02 TRSE-00 H-01

NSCE-00 SSO-00 USIE-00 INRE-00 OMB-01 MCE-00

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FM USMISSION USNATO

TO SECSTATE WASHDC IMMEDIATE 7055

SECDEF WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USNATO 10891

E.O.11652: GDS

TAGS: MPOL, NATO

SUBJECT: NATO DEFENSE INITIATIVES: EWG PROGRESS REPORT
ON LONG-TERM DEFENSE PROGRAM

REF: (A) STATE 260706 DTG 010012Z NOV 77, (B) USNATO
10650 DTG 281841Z OCT 77, (C) USNATO 10621 DTG 281247Z
OCT 77, (D) USNATO 10589 DTG 271853Z OCT 77, (E) USNATO
9845 DTG 121813Z OCT 77, (F) USNATO 9640 DTG 061847Z OCT
77, (G) STATE 261503 DTG 012333Z NOV 77.

SUMMARY: WE UNDERSTAND INFORMALLY THAT THE DRAFT REPORT
THAT EWG CHAIRMAN PANSA WILL ISSUE SHORTLY WILL LAY OUT
KEY PROGRAM EMPHASES EXACTLY AS RECEIVED IN TASK FORCE
REPORTS; HOWEVER, IT WILL ALSO PROVIDE FOR ADDITIONAL
GUIDANCE TO TASK FORCE DIRECTORS FROM THE DPC IN PERMANENT
SESSION (DPC/PS). THE FIRST DRAFT REPORT, WHICH THE EWG
WILL ADDRESS ON NOVEMBER 14, WILL NOT CONTAIN THIS
GUIDANCE. FOLLOWING EWG DISCUSSION, THE IS WILL INCOR-
PORATE GUIDANCE IN THE DRAFT DPC/PS REPORT TO MINISTERS.
MINISTERS WILL BE INVITED TO ENDORSE THE KEY PROGRAM
EMPHASES IN THE TASK FORCE REPORTS IN THE LIGHT OF THE
ADDITIONAL GUIDANCE GIVEN BY THE DPC/PS. WE BELIEVE THAT
THIS APPROACH WILL WORK, AND THAT VIA THE ADDITIONAL DPC/
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PS GUIDANCE THE US CAN BRING TASK FORCES' PROPOSED PROGRAM
EMPHASES INTO ACCEPTABLE ALIGNMENT WITH US VIEWS. WITHIN
THE NEXT FEW DAYS, WE WILL FORWARD, FOR WASHINGTON'S
APPROVAL, THE DRAFT OF A LETTER WE PROPOSE TO SEND TO EWG
CHAIRMAN PANSA, PROVIDING IN ADVANCE OF THE EWG MEETING
US VIEWS ON THE CONTENT OF THE PERMREPS' GUIDANCE. END
SUMMARY.

1. THE LATEST DEVELOPMENT IN THE PROCEDURES FOR HANDLING TASK FORCE PROGRESS REPORTS, WHICH THE INTERNATIONAL STAFF HAS STARTED TO CIRCULATE, IS THAT ALTHOUGH THE EWG REPORT WILL LAY OUT PROGRAM EMPHASES FOR MINISTERIAL ENDORSEMENT, THE DRAFT REPORT WILL LAY THEM OUT EXACTLY AS RECEIVED FROM TASK FORCE DIRECTORS BUT WILL PROVIDE FOR ADDITIONAL GUIDANCE BY DPC PERMREPS.

2. WE UNDERSTAND THAT THE EWG DRAFT REPORT IS NOW ORGANIZED AS FOLLOWS:

- A COVERING NOTE FROM PANSA, INDICATING THAT ONE NATIONAL DELEGATION IS NOT FULLY SATISFIED WITH CERTAIN REPORTS IN THAT THEY ARE NOT FULLY RESPONSIVE TO EWG GUIDANCE CONCERNING MAIN ACTION AREAS AND INVITING ADVANCE NOTIFICATION OF NATIONAL VIEWS CONCERNING ADDITIONAL GUIDANCE TO TASK FORCE DIRECTORS.

- THE BODY OF THE REPORT, WITH A SECTION FOR EACH TASK FORCE, BROKEN OUT INTO FIVE PARAGRAPHS: 1) AIM, 2) PROGRESS, 3) MAIN ACTION AREAS, 4) ASSISTANCE REQUIRED BY TASK FORCE DIRECTORS, 5) GUIDANCE GIVEN BY DPC IN PERMANENT SESSION. PARA 5 IS BLANK, TO BE FILLED IN FOLLOWING EWG DISCUSSION NOVEMBER 14. (THE SECTION FOR TNF MODERNIZATION MERELY NOTES THAT THE PROGRAM IS BEING DEVELOPED BY THE NPG AND CONFIDENTIAL

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THAT PROGRESS IS SATISFACTORY.)

- A CONCLUSION, NOTING THAT PROGRESS TO DATE IS GENERALLY SATISFACTORY AND INVITING MINISTERS TO: 1) PROVIDE THE ADDITIONAL ASSISTANCE REQUIRED BY TASK FORCE DIRECTORS, AND 2) ENDORSE THE MAIN ACTION AREAS IN THE LIGHT OF THE ADDITIONAL GUIDANCE GIVEN BY THE DPC/PS.

MUMFORD HAS NOT YET APPROVED THE DRAFT REPORT FOR FORWARDING TO PANSA. IF MUMFORD OR PANSA CHANGES THE REPORT'S THRUST, WE WILL SO REPORT.

3. WE BELIEVE THIS NEW APPROACH WILL WORK, AND IT IS CERTAINLY MORE IN KEEPING WITH ESTABLISHED PROCEDURES AND THE TRADITIONAL ROLE OF THE INTERNATIONAL STAFF THAN THE EARLIER IDEA, THAT MUMFORD BRIEFLY ENTERTAINED, OF "MASSAGING" THE TASK FORCE DIRECTORS' PROPOSED KEY PROGRAM EMPHASES. AS ONE MEMBER OF THE IS PUT IT, NEITHER THE IS NOR A SINGLE NATIONAL DELEGATION CAN TELL A TASK FORCE DIRECTOR WHAT TO DO, BUT THE EWG AND DPC CERTAINLY CAN.

4. THE TASK CONFRONTING US OF BRINGING THE TASK FORCES'

PROPOSED PROGRAM EMPHASES INTO ACCEPTABLE ALIGNMENT WITH US VIEWS DOES NOT NOW APPEAR AS FORMIDABLE AS IT EARLIER DID. OUR PRELIMINARY ANALYSIS INDICATES THAT THE REPORTS FROM TASK FORCES 1, 3, AND 6 ARE GOOD. WASHINGTON HAS ALREADY INDICATED (REF G) AGREEMENT WITH THE APPROACH BEING TAKEN BY TASK FORCE 3. THE REPORT FROM TASK FORCE 9 IS NOT BAD AND THE TASK FORCE 8 REPORT, IF MARGINAL, DOES TAKE OUR VIEWS INTO ACCOUNT. WE PUT THE TASK FORCE 4 REPORT IN THE MARGINAL CATEGORY ALSO; IT IS TOO BROAD, WITH TOO MANY ACTION AREAS, BUT THE TF DIRECTOR INDICATES

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NSCE-00 SSO-00 USIE-00 INRE-00 OMB-01 MCE-00
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HE CAN NARROW THEM DOWN AND THE REPORT IS NOT BAD OTHERWISE. THE TASK FORCE 5 REPORT IS SUI GENERIS. THE DIRECTOR HAS NOT DENOMINATED PROGRAM EMPHASES FOR REASONS THAT SEEM SUFFICIENT TO HIM, AND HE FEELS THAT THE EWG AGREED WITH HIS POSITION AT ITS SEPTEMBER 20 MEETING. OTHERWISE, THE TASK FORCE 5 REPORT IS GOOD AND THE WORK OF THE TASK FORCE SEEMS TO BE PROCEEDING SATISFACTORILY. PREDICTABLY, THE TASK FORCE 7 REPORT PRESENTS PROBLEMS, BUT EVEN THEY MAY BE MORE PRESENTATIONAL THAN SUBSTANTIVE. THERE IS LARGE OVERLAP BETWEEN TASK FORCE 7'S PROPOSED ACTION AREAS AND THOSE OF THE US, ALTHOUGH THE TASK FORCE DIRECTOR HAS NOT GROUPED HIS ACTION AREAS INTO BROADER CATEGORIES AS THE US DID.

5. WITHIN THE NEXT FEW DAYS, WE WILL FORWARD FOR WASHINGTON'S APPROVAL THE DRAFT OF A LETTER WE PROPOSE TO SEND TO EWG CHAIRMAN PANSA, PROVIDING US VIEWS IN ADVANCE OF THE EWG MEETING TO ADDRESS TASK FORCE REPORTS ON WHAT SHOULD BE INCLUDED IN THE PARAGRAPHS ADDRESSING "GUIDANCE

GIVEN BY THE DPC IN PERMANENT SESSION." ONCE WE HAVE
FORWARDED THAT LETTER, WE WILL LOBBY WITH KEY DELEGATIONS
FOR THEIR SUPPORT.

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6. FROM PANSAS'S REPLY (REF E) TO THE DEFAD'S LETTER OF
OCTOBER 6, 1977 (REF F) ("I CAN ASSURE YOU THAT THERE IS
NO MISUNDERSTANDING ON THE PART OF THE INTERNATIONAL STAFF
ABOUT THE IMPORTANCE OF THE POINTS YOU MAKE IN YOUR LET-
TER.") AND MUMFORD'S ASSURANCE (REF B) THAT HE WOULD
APPRISE PANSAS OF THE CONTENT OF THE RECENT DISCUSSIONS ON
THE TASK FORCE REPORTS (REFS C AND D), WE FEEL CERTAIN
THAT PANSAS IS AWARE OF THE US' PRIME LONG-TERM PROGRAM
OBJECTIVE FOR DECEMBER (REF A). NEVERTHELESS, ONCE THE
DRAFT EWG REPORT EMERGES, OR WE OBTAIN AN ADVANCE COPY,
WE WILL CONTACT HIM TO INFORM HIM THAT THE US WILL BE
PROPOSING, IN ADVANCE OF THE EWG MEETING, GUIDANCE FOR
DPC PERMREPS TO GIVE TO CERTAIN TASK FORCES, AND WILL
REINFORCE THE POINT CONCERNING OUR PRIME LONG-TERM
OBJECTIVE FOR DECEMBER. GLITMAN

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Message Attributes

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